

INVESTMENT INSTITUTE | MARCH 2025

Q&A: US TARIFF RISKS

Assessing potential implications from US trade policy measures

Sebastian Vismara

Head of Economic Research

Rhetoric meets reality

Tariff headlines are escalating by the day, unnerving markets with worries that trade tensions could have a greater impact than the damage seen in 2018-2019, when, by some estimates, US gross domestic product (GDP) grew by a full percentage point (pp) less than it otherwise would have.

As the fog of trade uncertainty is rising, investors seek guidance. How might policies that have been announced so far impact GDP and inflation? What are alternative scenarios and their impact on GDP and inflation? What are the risks? How might the Fed react? What is the underlying motive for tariffs?

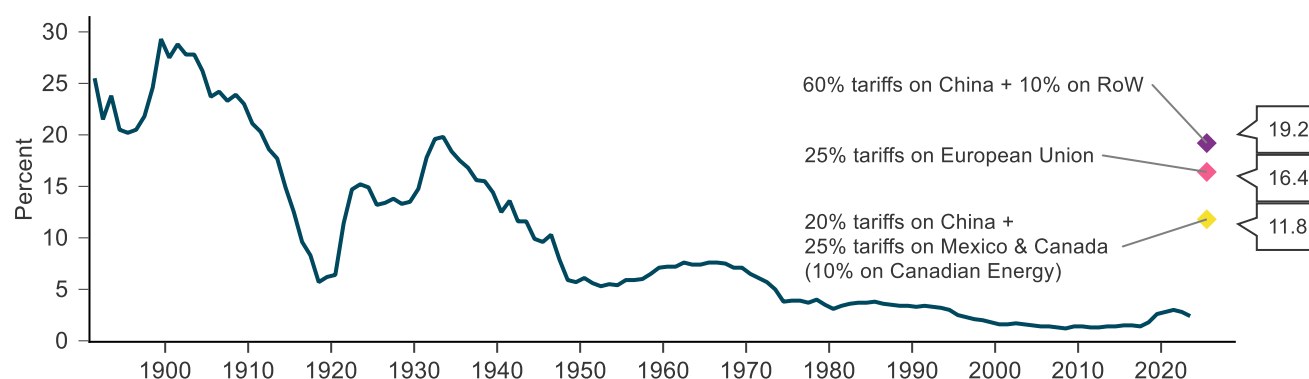
How do current tariffs compare to those seen in 2018?

The new tariffs implemented so far – a 20pp rise in tariffs on imports from China, a 25% tariffs on Mexico and Canada (with a 10% on Canadian energy imports) – are already significantly greater than the total tariff increases seen during the current administrations first term. At the time, the effective tariff rate on US imports rose by 1.5pp. Since early February, that rate increased by ~9pp to ~12%.

Several other measures have been discussed but not yet implemented. These include 25% tariffs on the European Union, 25% tariffs on steel and aluminum, reciprocal tariffs, and 60% tariffs on China plus 10% tariffs on the rest of the world (RoW). Most of these measures would raise the effective tariff rate even more (exhibit 1).

Exhibit 1: The new tariffs implemented so far are already significantly greater than the total tariff increases seen during the current administrations first term

Effective tariff rate; US trade policy implications; mutually exclusive scenarios



Data as of March 4, 2025.

Source: Investment Institute, Macrobond.

How could tariffs impact growth and inflation?

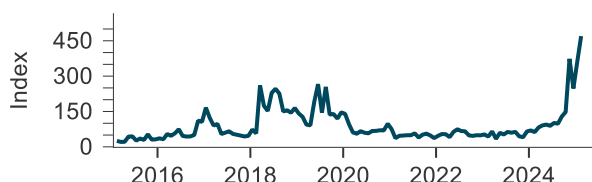
Estimates are uncertain, but the effects could be large. Based on the 2018-19 experience, a 1pp increase in the effective tariff rate might increase core inflation by as much as 0.1% and decrease US GDP growth by as much as 0.2-0.3% for some time.

Importantly, tariffs' impact on GDP occurs to a significant extent due to the uncertainty created for businesses and households, which dampens business investment and consumption growth. This means that trade policy uncertainty - already much higher than it was in 2018-19 - can have a negative impact on GDP growth even if tariffs implementation is suspended or rolled back, once announced.

The direct impact on GDP - e.g., via higher prices of imports squeezing consumer spending - is also critical.

Exhibit 2: Trade policy uncertainty is already much higher than it was in 2018-19

Trade Policy Uncertainty Index



Data as of March 4, 2025

Source: Investment Institute, Macrobond.

There are caveats. If tariffs are paired with fiscal stimulus, inflation would rise more significantly, while the negative impact on GDP would be less severe. If countries retaliate, the inflationary effect would be less noticeable, but the negative impact on GDP would be more pronounced.

Exhibit 3: The macro impact of tariffs could be large

Increase in effective tariff rate

	+2pp	+5pp	+10pp	+15pp
Inflation	+0.2pp	+0.5pp	+1.0pp	+1.5pp
GDP	-0.4pp	-1.0pp	-2.0pp	-3.0pp
Unemployment	+0.2pp	+0.5pp	+1pp	+1.5pp
Monetary policy	1 cut	2-3 cuts	3-4 cuts	5-7 cuts, or more

Source: Investment Institute as of March 4, 2025.

How will tariffs impact the labor market?

Without offsetting stimulus, tariffs might increase the unemployment rate, depending on their extent and the uncertainty they create. A common rule-of-thumb is that the unemployment rate rises by half the impact on GDP growth. E.g., the rise in the effective tariff rate due to new tariffs on China, Mexico, and Canada might result in a 1pp rise in the unemployment rate, without offsetting stimulus.

That said, risks might be greater as labor market changes tend to be non-linear. For instance, a 0.5pp increase in the unemployment rate from its recent lows typically precedes a larger rise in unemployment (and a recession) in the US.

Is the US at risk of recession?

Before tariff announcements, we estimated US recession risks to be relatively low at 20%. Whether the US is now at greater risk of recession, depends on future growth-friendly policies to be introduced.

Without fiscal support in addition to the extension of the 2017 tax cuts, the large rise in the effective tariff rate seen so far, met with retaliation from trade partners, would increase the probability of a small US GDP contraction within 12-months closer to 40-50%.

How do tariffs impact the Fed?

We think a wait-and-see mode from the Fed is most likely for two reasons: one, today's world of above target and sticky inflation; and two, deep uncertainty around how inflation expectations and firms' price-setting behavior might react to a temporarily large increase in inflation.

Could the Fed lower rates in response to tariffs?

Yes, if the Fed believed that inflation expectations were fully anchored, and had absolute confidence in this, they would lower interest rates to cushion the impact of tariffs on growth and unemployment, accepting a temporary period of higher inflation. Indeed, this is what happened in 2019 as the US economy was slowing on the back of tariffs. This scenario is unlikely to play out *immediately* in the current high inflation environment.

Hypothetically, assuming no fiscal support, a 10pp rise in the effective tariff rate could *eventually* lead to at least three additional rate cuts from the Fed. Admittedly, core personal consumption expenditure (PCE) inflation could rise by 1%, but GDP growth would likely slow down sharply, and the unemployment rate could rise by 1pp or more. If countries retaliate, the Fed might lower rates even further.

Could the Fed increase rates?

A strong rise in inflation expectations, and evidence of wages reacting to temporarily higher inflation could see the Fed deliver rate hikes. We see this scenario as unlikely, but not impossible, particularly if tariffs are accompanied by fiscal stimulus. A more likely scenario is that the market prices in some rate hikes that are not delivered, as policy stays on hold.

Somewhat worryingly, inflation expectations have risen sharply in the US in recent months. Since inflation expectations are sensitive to realized inflation, they might increase further as headline inflation rises when tariffs take effect. This is a key risk that we expect the Fed to be watching closely.

Exhibit 4: Inflation expectations have risen sharply in recent months

Inflation expectations; 3-month moving average



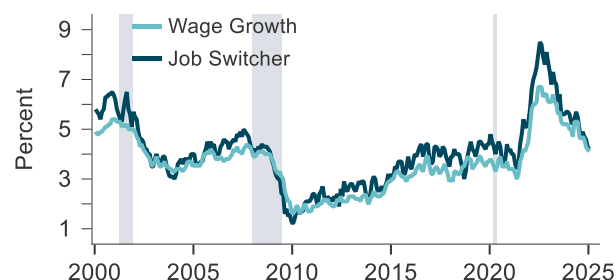
Data as of March 4, 2025

Source: Investment Institute, Macrobond.

More positively, we don't believe the labor market is tight enough for a wage-price spiral to occur. E.g., the job switching rate (exhibit 5) has been falling significantly over the past year, hampering one of the key ways that employees can secure higher wages in the US.

Exhibit 5: Job switching rate has fallen in recent months

3-month moving average



Data as of March 4, 2025

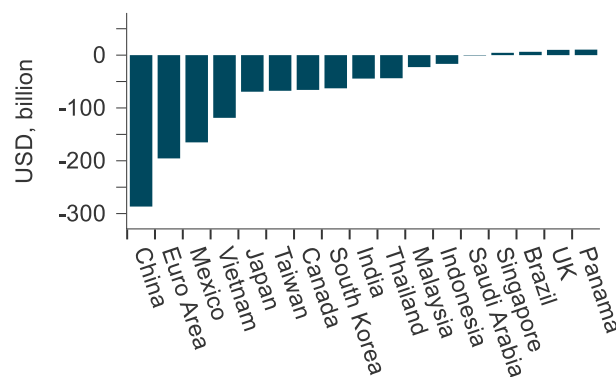
Source: Investment Institute, Macrobond.

What countries are more at risk from tariffs?

Vulnerable economies are those with large trade surpluses versus the US (exhibit 6). Amongst these, the most at risk are countries with competing interests with the US, like China and its close economic allies. Next in line are countries seen as benefiting from US security guarantees without contributing enough (e.g. Germany, Italy, Taiwan), and countries seen as acting in a way that is not consistent with crucial US interests (Panama, Mexico, Canada).

Exhibit 6: Vulnerable economies are those with large trade surpluses versus the US

US bilateral trade balance



Data as of March 4, 2025

Source: Investment Institute, Macrobond

What is the tariff end game?

Understanding the strategic motives behind US trade policy is challenging but important. We believe three main hypotheses capture the current administrations' motives. First, tariffs are viewed as a significant source of tax revenue paid by third countries, which will fund tax cuts for US citizens. Second, tariffs are viewed as a negotiation tool to extract concessions from other countries (such as greater investment in border security, increased consumption of US exports, and additional defense spending from NATO partners). Third, a combination of the first two hypotheses, where the aim is to raise more tax revenue while also seeking negotiated concessions.

We view the third hypotheses as the most likely and consistent with the evidence seen so far. Additional tariffs on China, a country seen as an adversary by the US, have been implemented without demands provided. In contrast, tariffs have been used to extract concessions from other countries, such as from Panama or Colombia. The fact that tariffs on Mexico and Canada, two allies of the US, were implemented despite the diplomatic efforts to suspend them and the threat of reciprocal tariffs makes us worried, as it signals a broadening in the trade conflict.

An upper bound estimate for the tariff 'end game' could be provided by assuming that tariffs will increase by the amount required to cover additional fiscal stimulus by the US administration.

We estimate additional fiscal stimulus to be around \$430bn/year (vs. what is in the law today). This could be covered by an increase in the effective tariff rate of at least 13pp (under the strong assumption that trade flows would not fall). Aggressive reciprocal tariffs, or a 60% tariffs on China and 10% on the RoW, would raise the effective tariff rate by 16-17pp. Since February, the effective tariff rate rose by ~9pp.

A more benign assumption is that the US intends to use tariffs only to finance the ~\$115bn/year of new stimulus excluding the renewal of the Tax Cuts and Jobs Act (TJCA). In this case, the effective tariff rate would need to increase by at least 3.5pp, implying a significant roll back of the measures introduced so far.

What are the implications for markets?

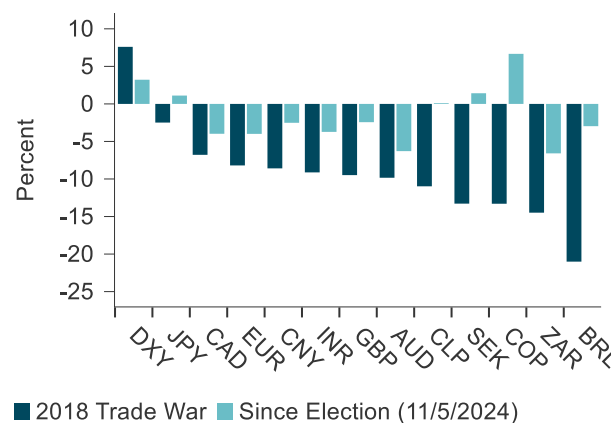
To some extent, the market had already priced a moderate increase in tariffs, but not more severe scenarios.

Given the risk of a more disruptive trade policy, we see tariffs as continuing to benefit the US dollar against the currencies of the countries most at risk (exhibit 7). Gold and international bonds (if hedged for the FX risk of US dollar strength) are also expected to benefit. Gold is likely to gain from greater macro uncertainty, while international bonds may benefit from a negative hit to growth outside the US.

Equities are likely to remain volatile, but their overall direction will also depend on any growth-supporting policies that have yet to be announced by the US and others, as well as longer-term drivers such as Artificial Intelligence. Equity indices of countries most at risk from tariffs are most likely to underperform US equities over the next 12 months.

Exhibit 7: We see tariffs as continuing to benefit the US dollar against the currencies of the countries most at risk

FX performance versus USD



Data as of March 4, 2025

Source: Investment Institute, Macrobond. 2018 trade war date range: 1/22/2018 - 12/1/2018.

DISCLOSURE

FOR INSTITUTIONAL, PROFESSIONAL, QUALIFIED INVESTORS AND QUALIFIED CLIENTS. FOR GENERAL PUBLIC DISTRIBUTION IN THE U.S. ONLY.

This material should not be considered as investment advice or a recommendation of any investment manager or account arrangement, and should not serve as a primary basis for investment decisions. Any statements and opinions expressed are those of the author as at the date of publication, are subject to change as economic and market conditions dictate, and do not necessarily represent the views of BNY. The information has been provided as a general market commentary only and does not constitute legal, tax, accounting, other professional counsel or investment advice, is not predictive of future performance, and should not be construed as an offer to sell or a solicitation to buy any security or make an offer where otherwise unlawful. The information has been provided without taking into account the investment objective, financial situation or needs of any particular person. BNY is not responsible for any subsequent investment advice given based on the information supplied. This is not investment research or a research recommendation for regulatory purposes as it does not constitute substantive research or analysis. This information may contain projections or other forward-looking statements regarding future events, targets or expectations, and is only current as of the date indicated. There is no assurance that such events or expectations will be achieved, and actual results may be significantly different from that shown here. The information is based on current market conditions, which will fluctuate and may be superseded by subsequent market events or for other reasons. References to specific securities, asset classes and financial markets are for illustrative purposes only and are not intended to be and should not be interpreted as recommendations. Past performance is no guarantee of future results. Information and opinions presented have been obtained or derived from sources which BNY believed to be reliable, but BNY makes no representation to its accuracy and completeness. BNY accepts no liability for loss arising from use of this material. BNY is the corporate brand of The Bank of New York Mellon Corporation and may also be used to reference the corporation as a whole and/or its various subsidiaries generally.

All investments involve risk including loss of principal.

Not for distribution to, or use by, any person or entity in any jurisdiction or country in which such distribution or use would be contrary to local law or regulation. This information may not be distributed or used for the purpose of offers or solicitations in any jurisdiction or in any circumstances in which such offers or solicitations are unlawful or not authorized, or where there would be, by virtue of such distribution, new or additional registration requirements. Persons into whose possession this information comes are required to inform themselves about and to observe any restrictions that apply to the distribution of this information in their jurisdiction.

IMPORTANT INFORMATION FOR ASIA PACIFIC AUDIENCE

This document is provided to the recipient for information purposes only. This document may not be used for the purpose of an offer or solicitation, directly or indirectly, in any jurisdiction or in any circumstances in which such offer or solicitation is unlawful or not authorised. This document has not been reviewed or approved by any regulatory authorities and is only for "Eligible Recipients". "Eligible Recipients" means professional clients (i.e. non-retail clients) and (in jurisdictions where there are restrictions on (i) the types of professional clients which can be provided with this document; and (ii) the purposes for which this document can be provided to such professional clients) such types of professional clients (e.g. eligible financial institutions or financial intermediaries) which shall only use this document for the specific purposes as permitted under applicable laws and regulations.

This document is for the exclusive use of the Eligible Recipient. This document may not be copied, duplicated in any form by any means, published, circulated or redistributed or caused to be done so, whether directly or indirectly, to any other persons without the prior written consent of BNY. It is not intended for onward distribution or dissemination to the retail public and is not to be relied upon by retail clients. This document is not for distribution to, or to be used by, any person or entity in any jurisdiction or country in which such distribution or use would be contrary to local law or regulation, or where there would be, by virtue of such distribution or use, new or additional registration or approval requirements. Persons into whose possession this document comes are required to inform themselves about and to observe any restrictions that apply to the distribution or use of this document in their jurisdictions.

Accordingly, this document and any other documents and materials, in connection therewith may only be circulated or distributed by an entity as permitted by applicable laws and regulations. BNY Investments do not have any intention to solicit Eligible Recipients for any investment or subscription in a fund or use of BNY Investments services and any such solicitation or marketing will only be made by an entity permitted by applicable laws and regulations. BNY Investments do not intend to conduct any offering activities, investment management business, investment advisory business, and/or any other securities business in any jurisdiction or in any circumstances in which such offer or solicitation is unlawful or not authorized.

Any views and opinions contained in this document are those of Investment Manager as at the date of issue; are subject to change and should not be taken as investment advice. BNY is not responsible for any subsequent investment advice given based on the information supplied.

BNY, BNY Mellon and Bank of New York Mellon are the corporate brands of The Bank of New York Mellon Corporation and may also be used to reference the corporation as a whole and/or its various subsidiaries generally. BNY Investments encompass BNY Mellon's affiliated investment management firms and global distribution companies. Any BNY entities mentioned are ultimately owned by The Bank of New York Mellon Corporation.

This document is not intended as investment advice. Investment involves risk. Past performance is not indicative of future performance. No investment strategy or risk management technique can guarantee returns or eliminate risk in any market environment. The value of investments and the income from them is not guaranteed and can fall as well as rise due to stock market and currency movements. When you sell your investment you may get back less than you originally invested.

No warranty is given as to the accuracy or completeness of this information and no liability is accepted for errors or omissions in such information. BNY accepts no liability for loss arising from use of this material.

The investment program contained in this presentation may not meet the objectives or suitability requirements of any specific investor. An investor should assess his/her own investment needs based on his/her own financial circumstances and investment objectives. You are advised to exercise caution when reading this document. If you are in any doubt about the contents of this document, you should obtain independent professional advice.

The information contained in this document should not be construed as a recommendation to buy or sell any security. It should not be assumed that a security has been or will be profitable. There is no assurance that a security will remain in the portfolio. Tax treatment will depend on the individual circumstances of clients and may be subject to change in the future.

If there is any inconsistency between this warning statement and the disclosure stated under this document, this warning statement.

Issuing entities

This material is only for distribution in those countries and to those recipients listed, subject to the noted conditions and limitations: For Institutional, Professional, Qualified Investors and Qualified Clients. For General Public Distribution in the U.S. Only.

- **United States:** by BNY Mellon Securities Corporation (BNYMSC), 240 Greenwich Street, New York, NY 10286. BNYMSC, a registered broker-dealer and FINRA member, has entered into agreements to offer securities in the U.S. on behalf of certain BNY Investments firms.
- **Europe (excluding Switzerland):** BNY Mellon Fund Management (Luxembourg) S.A., 2-4 Rue Eugène Ruppert, L-2453 Luxembourg.
- **UK, Africa and Latin America (ex-Brazil):** BNY Mellon Investment Management EMEA Limited, BNY Mellon Centre, 160 Queen Victoria Street, London EC4V 4LA. Registered in England No. 1118580. Authorised and regulated by the Financial Conduct Authority.
- **South Africa:** BNY Mellon Investment Management EMEA Limited is an authorised financial services provider.
- **Switzerland:** BNY Mellon Investments Switzerland GmbH, Bärensasse 29, CH-8001 Zürich, Switzerland.
- **Middle East:** DIFC branch of The Bank of New York Mellon. Regulated by the Dubai Financial Services Authority.
- **Singapore:** BNY Mellon Investment Management Singapore Pte. Limited Co. Reg. 201230427E. Regulated by the Monetary Authority of Singapore.
- **Hong Kong:** BNY Mellon Investment Management Hong Kong Limited. Regulated by the Hong Kong Securities and Futures Commission.
- **Japan:** BNY Mellon Investment Management Japan Limited. BNY Mellon Investment Management Japan Limited is a Financial Instruments Business Operator with license no 406 (Kinsho) at the Commissioner of Kanto Local Finance Bureau and is a Member of the Investment Trusts Association, Japan and Japan Investment Advisers Association and Type II Financial Instruments Firms Association.
- **Brazil:** ARX Investimentos Ltda., Av. Borges de Medeiros, 633, 4th floor, Rio de Janeiro, RJ, Brazil, CEP 22430-041. Authorized and regulated by the Brazilian Securities and Exchange Commission (CVM).
- **Canada:** BNY Mellon Asset Management Canada Ltd. is registered in all provinces and territories of Canada as a Portfolio Manager and Exempt Market Dealer, and as a Commodity Trading Manager in Ontario. All entities are subsidiaries of The Bank of New York Mellon Corporation.

BNY COMPANY INFORMATION

BNY Investments is one of the world's leading investment management organizations, encompassing BNY's affiliated investment management firms and global distribution companies. BNY is the corporate brand of The Bank of New York Mellon Corporation and may also be used to reference the corporation as a whole and/or its various subsidiaries generally.

- **Mellon Investments Corporation (MIC)** is a registered investment advisor and subsidiary of BNY. MIC is composed of two divisions: **Mellon**, which specializes in index management, and **Dreyfus**, which specializes in cash management and short duration strategies.
- **Insight Investment** - Investment advisory services in North America are provided through two different investment advisers registered with the Securities and Exchange Commission (SEC) using the brand Insight Investment: Insight North America LLC (INA) and Insight Investment International Limited (IIIL). The North American investment advisers are associated with other global investment managers that also (individually and collectively) use the corporate brand Insight. Insight is a subsidiary of BNY.
- **Newton Investment Management** - "Newton" and/or "Newton Investment Management" is a corporate brand which refers to the following group of affiliated companies: Newton Investment Management Limited (NIM), Newton Investment Management North America LLC (NIMNA) and Newton Investment Management Japan Limited (NIMJ). NIMNA was established in 2021, NIMJ was established in March 2023. NIM and NIMNA are registered with the Securities and Exchange Commission (SEC) in the United States of America as an investment adviser under the Investment Advisers Act of 1940. Newton is a subsidiary of BNY.
- **ARX** is the brand used to describe the Brazilian investment capabilities of BNY Mellon ARX Investimentos Ltda. ARX is a subsidiary of BNY.
- **Walter Scott & Partners Limited** (Walter Scott) is an investment management firm authorized and regulated by the Financial Conduct Authority, and a subsidiary of BNY.
- **Siguler Guff** - BNY owns a 20% interest in Siguler Guff & Company, LP and certain related entities (including Siguler Guff Advisers LLC).
- **BNY Mellon Advisors, Inc. (BNY Advisors)** is an investment adviser registered as such with the U.S. Securities and Exchange Commission ("SEC") pursuant to the Investment Advisers Act of 1940, as amended. BNY Advisors is a subsidiary of BNY.

The Investment Institute consists of BNY Advisors' macroeconomic research, asset allocation, manager research and operational due diligence teams.

No part of this material may be reproduced in any form, or referred to in any other publication, without express written permission. All information contained herein is proprietary and is protected under copyright law.

NOT FDIC INSURED | NO BANK GUARANTEE | MAY LOSE VALUE

©2025 The Bank of New York Mellon Corporation

BMIAIM-691374-2025-02-19
 BABR-694387-2025-02-25
 GU-615-31 December 2025
 MC483-10-03-2025 (6M)